

**GILES COUNTY COMMISSION**  
**November 17, 2025, Regular Session**

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**GILES COUNTY LEGISLATIVE BODY  
November 17, 2025**

BE IT REMEMBERED AT THE Regular Session of the Giles County Legislative Body, begun and held on the 17<sup>th</sup> day of November 2025, at the Courthouse in Pulaski, Tennessee, present and presiding the Honorable David Wamble, Chairman, and the following Board of Commissioners, to-wit:

1. Erin Curry, James Lathrop, Joyce Woodard
2. Terry Jones, David Wamble, Tracy Wilburn
3. David Adams, Annelle Guthrie, Rick Carpenter
4. Matthew Hopkins, Roger Reedy, Caleb Savage
5. Brad Butler, Gayle Jones, Matt Rubelsky
6. Evan Baddour, Rose Brown, Joseph Sutton
7. Shelly Goolsby, Judy Pruett, Carman Brown

Graham Stowe, County Executive, Carol H. Wade, County Clerk, Joe Purvis, Sheriff, Michael Woodard, Chief Deputy Sheriff, and Chris Williams, County Attorney, when the following proceedings were had, to-wit:

**INVOCATION**

The invocation was given by Fourth District County Commissioner Roger Reedy.

**PLEDGE OF ALLEGIANCE TO THE FLAG OF THE UNITED STATES OF AMERICA**

The Pledge of Allegiance to the Flag of the United States of America was led by Fourth District County Commissioner, Roger Reedy.

**AGENDA CONCURRENCE**

Chairman David Wamble asked if there were any corrections or additions to the agenda for said meeting. Having none, the Chairman, thereupon, declared said agenda approved by unanimous consent.

**APPROVAL OF MINUTES**      October 20, 2025, Giles County Legislative Body, Regular Session

Upon motion of Tracy Wilburn and seconded by Matthew Hopkins, it was ordered by the Court that said minutes of the October 20, 2025, Regular Session of the Giles County Legislative Body be approved, which said motion was put to the voice vote of the Court and carried. All present voted Aye.

The Chairman, thereupon, declared motion carried and said minutes approved as filed.

**PUBLIC COMMENTS**

There were no public comments at said meeting.

**ADDRESS COMMISSION: ECONOMIC DEVELOPMENT DIRECTOR PHILIP REESE**

Unemployment Rates

*No September data due to Government Shutdown*

	<b>AUGUST 2025</b>	<b>JULY 2025 (REV) Rates</b>
Giles County	4.2*	5.2
Lincoln	3.7	4.4
Lawrence	4.2	5.3
Marshall	3.5	4.7
Mauzy	3.1	4.3
State	3.6	3.6
US	4.3	4.2

\*Total labor force steady ~13,000. August figures reflect 552 unemployed vs 683 in the prior month.

## **Project Updates:**

**Project A** – a company that deals with rare metals extraction. They are looking for a 150–200-acre site. 600 jobs. No other information provided– **Did Not Submit**

**Project 75** – looking for existing buildings or greenfield site. They are an electrical equipment manufacturer. They require a 230,000-250,000-sf building with 40' ceiling height. Greenfield site of 30 acres. \$37M investment and 250 jobs. – **Did Not Submit.**

**Project Century** – a Tier 1 automotive supplier looking for 50-acre greenfield site. 200 jobs and \$60M capital investment. – **Did Not Submit**

**Project Arden**– A light industrial advanced manufacturing facility. Need a 225,000-sf building 32' ceiling height. They need to be able to expand to 280,000 sf buildings or need 30 acres greenfield. 200 jobs. – **Did Not Submit**

**Project Aurora**- a U.S. aerospace and defense manufacturer. 1016 jobs. Capital Investment of \$68M. Looking for existing buildings of 300,000-400,000 sf. – **Did Not Submit**

**Project Eagle**– a U.S. aerospace facility to manufacturer jet engine module and testing facility. They are looking for existing buildings of 125,000 – 150,000 sf. Ceiling height of 25-30 ft. 155 jobs and a \$40M capital investment. – **Did Not Submit**

**Site Development Grant Update** – Grading and electric supply to the site complete. Met with TVA Site Development team to determine other improvements, short of a building, to make the site more marketable. Will not look at putting new updated marketing signage on the lot and running a limestone road through the middle of the pad to allow better access for showing to prospects. We will also look at developing the engineering package for a 100,000 square foot building so we are one step closer to starting if we get a future grant.

**Exit 14** – Have met or had phone calls with all purchasers of land. Pilot will be ready for further discussions as soon as the property transfer is complete. The other landowners are interested in development but have no defined plans in place as of today. I am in discussions with the utility providers (South Giles Water District, Fayetteville Public Utilities) and TDOT.

## **County Executive Graham Stowe**

County Executive Graham Stowe explained that the Courthouse grant is for \$500,000.00, with a \$215,000.00 match. The application was due November 7 and has already been submitted. The sole purpose of the grant is historic preservation. The supporting resolution is on today's agenda.

Stowe stated that a celebration was held for retired Veterans Service Officer Barry Alsup, which was well attended. He touched many veterans, and their families' lives with his service. His replacement Tracy Wooten has already begun work in the office.

The County Executive stated that he would be obtaining reports from Archives and the Animal Shelter and would provide those documents to the commission when they are available. He added that the bond for the courthouse is pending and will hopefully be addressed in January.

## **Director of Schools Vickie Beard**

Dr. Vickie Beard addressed the commission to bring them up to date on the public-school investments that are being completed. GCHS renovation is complete. The cost was completed with School Funds and the county's one-time contribution of \$3.2 million. The renovation of Bridgeforth Middle School is almost complete. The school system is making payments on \$8.7 million bond. Pulaski Elementary School's renovation project is underway. Renovation projects on the remaining schools will be addressed in the future.

The director stated that they are making applications for grants. She detailed some of the training that is provided, including audio enhancements, safety applications for all employees, active shooter buttons, support dogs at three of the county's schools, a nurse at all the schools, and an SRO at all schools.

Dr. Beard stated that she answers to the School Board and to the commission also. At HR training on October 14, she learned about the Little Hatch Act (TCA 2-19-201) which addresses political signs on public property. When she learned about this and felt that the school system could be in violation, she notified the principals that candidates could not advertise on school grounds. Political advertising is also a violation of school board policy 1.806.

She also announced that both high schools were in Round 3 of the TSSAA playoffs and would be playing this Friday night.

## **ELECTIONS**

### **Notaries Public At Large:**

Upon motion of Carman Brown and seconded by Evan Baddour, it was ordered by the Court that the following names and persons be nominated as Notaries Public at Large for Giles County, Tennessee: (Re-Elections): Carlie Jade Eubank, Julie Eubank-Hougland, Lorissa E Thompson; (New): Makenzie Dangerfield, Aljerious Sha'Cree Holt, which said motion was put to the roll call vote of the Court, the detailed results were as follows, to-wit:

Aye: Erin Curry, James Lathrop, Joyce Woodard\*, Terry Jones, David Wamble, Tracy Wilburn, David Adams, Annelle Guthrie, Rick Carpenter, Matthew Hopkins, Roger Reedy, Caleb Savage, Brad Butler, Gayle Jones, Matt Rubelsky, Evan Baddour, Rose Brown, Joseph Sutton, Shelly Goolsby, Judy Pruett, Carman Brown

No: None

The Chairman, thereupon, declared motion carried and said Notaries Public at Large elected.

### **E911 Board:** Josh Young (2<sup>nd</sup> term), Joey Turner

Upon motion of Caleb Savage and seconded by Matthew Hopkins, it was ordered by the Court that the appointments of Josh Young and Joey Turner to serve on the E-911 Board for four year terms by County Executive Graham Stowe be approved, which said motion was put to the roll call vote of the Court, the detailed results were as follows, to-wit:

Aye: Erin Curry, James Lathrop, Joyce Woodard\*, Terry Jones, David Wamble, Tracy Wilburn, David Adams, Annelle Guthrie, Rick Carpenter, Matthew Hopkins, Roger Reedy, Caleb Savage, Brad Butler, Gayle Jones, Matt Rubelsky, Evan Baddour, Rose Brown, Joseph Sutton, Shelly Goolsby, Judy Pruett, Carman Brown

No: None

The Chairman, thereupon, declared motion carried and said appointments to the E-911 Board for four-year terms expiring November 30, 2029, approved.

- The electronic voting device for Joyce Woodard did not record her votes correctly, so she advised County Clerk Carol Wade of her vote, and she input the information into the device.

## REPORTS

- A. Finance Director for September 2025, including the following: Giles County General Fund, Drug, American Rescue Plan, Probation Fund, Highway, School, Federal, Food Service, Debt Service, Capital Projects, Highway Capital Projects, Education Capital Projects, Education Capital #2, and Other Capital Projects**
- B. County Executive's Reports**
- 1. Decision Paper-Courthouse Bonding Solutions – 04 Nov 2025**
  - 2. Issue Paper: Courthouse Security (23 Oct 2025)**
  - 3. Fiscal Approaches to Capital Projects – 22 Oct 2025**
  - 4. Memorandum: Addendum to Resolution for Courthouse Historical Development Grant**
- C. Giles County BOE Meeting Minutes – November 4, 2025**

Upon motion of Gayle Jones and seconded by Evan Baddour, it was ordered by the Court that said reports under Section A be approved.

Director of Schools address Commission

Director of Schools Vickie Beard stated that the minutes of the School Board meeting were not supposed to be included in the reports for the County Commission.

Motion on the floor was put to the roll call vote of the Court, the detailed results were as follows, to-wit:

Aye: Erin Curry, James Lathrop, Joyce Woodard\*, Terry Jones, David Wamble, Tracy Wilburn, David Adams, Annelle Guthrie, Rick Carpenter, Matthew Hopkins, Roger Reedy, Caleb Savage, Brad Butler, Gayle Jones, Matt Rubelsky, Evan Baddour, Rose Brown, Joseph Sutton, Shelly Goolsby, Judy Pruett, Carman Brown

No: None

The Chairman, thereupon, declared motion carried and said report approved.

Upon motion of Matthew Hopkins and seconded by Evan Baddour, it was ordered by the Court to approve the County Executive's reports, Section B. Discussion followed among commissioners.

Said motion on the floor was put to the roll call vote of the Court, the detailed results were as follows, to-wit:

Aye: Erin Curry, James Lathrop, Joyce Woodard, Terry Jones, David Wamble, Tracy Wilburn, David Adams, Annelle Guthrie, Rick Carpenter, Matthew Hopkins, Roger Reedy, Caleb Savage, Brad Butler, Gayle Jones, Matt Rubelsky, Evan Baddour, Rose Brown, Joseph Sutton, Shelly Goolsby, Judy Pruett, Carman Brown

No: None

The Chairman, thereupon, declared motion carried and said report approved.

Upon motion of Rick Carpenter and seconded by Shelly Goolsby, it was ordered by the Court that Report C be stricken from the record, which said motion was put to the voice vote of the Court and carried. All present voted Aye.

The Chairman, thereupon, declared motion carried and said report stricken from the record.

- The electronic voting device for Joyce Woodard did not record her vote correctly, so she advised County Clerk Carol Wade of her vote, and she input the information into the device.

**TO THE BOARD OF COMMISSIONERS OF GILES COUNTY, TENNESSEE**

I HEREWITH SUBMIT TO YOU THE FINANCIAL CONDITION OF GILES COUNTY, TENNESSEE  
FOR THE MONTH ENDING SEPTEMBER 2025

**RECEIVED**  
11/7/2025

ACCOUNT	BALANCE LAST	RECEIPTS	DISBURSEMENTS	COMMISSION	TRANSFER		BALANCE
	REPORT				DB	CR	
GENERAL	7,533,089.47	818,548.95	1,518,509.73	5,794.53			6,827,334.16
DRUG	116,834.07	2,837.65	5,441.35				114,230.37
AMER RESCUE PLAN	-						-
PROBATION FUND	27,664.22		165.00				27,499.22
HIGHWAY	2,002,538.09	268,425.97	657,468.82	2,797.63			1,610,697.61
SCHOOL	7,169,303.18	3,389,018.25	3,496,949.55	10,393.46			7,050,978.42
FEDERAL	658,160.29	188,556.37	198,871.06				647,845.60
FOOD SERVICE	1,379,401.18	376,578.21	345,829.77				1,410,149.62
DEBT SERVICE	984,919.14	29,460.18	-	294.60			1,014,084.72
CAPITAL PROJECTS	2,299,926.23	-	282,830.06				2,017,096.17
HWY CAPITAL PROJ	-						-
EDUC CAPITAL PROJ	128,016.67		-				128,016.67
EDUC CAPITAL #2	4,144,257.02	-	183,845.84				3,960,411.18
OTHER CAPITAL PROJ	4,102,059.87	69,907.23	-	699.08			4,171,268.02
<b>TOTALS</b>	<b>30,546,169.43</b>	<b>5,143,332.81</b>	<b>6,689,911.18</b>	<b>19,979.30</b>	<b>-</b>	<b>-</b>	<b>28,979,611.76</b>

*Respectfully submitted,*

*Beth Moore-Summers*

**Beth Moore-Summers, Finance Director**



RECEIVED  
11/06/2025  
CW

**Background**

At the October 20th meeting the Commission approved an \$8.5 million scope of work for the Giles County Courthouse renovation. The next step is to determine the preferred financing approach to fund the project through bonds.

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**Bonding Scenarios**

The County has the option to issue bonds with different repayment terms. Each scenario includes both principal and interest payments, and the interest rate will be established at market rates. Below are interest rates as of late-Oct 2025.

Amortization Term	Annual Payment (Principal + Interest)	Interest Rate (Fixed)	Explanation
20 Years	\$620,000	3.81%	Spreads payments over 20 years, lower annual cost, slightly higher total interest over life of the bond.
15 Years	\$735,000	3.41%	Moderate annual payment, lower interest rate, balances cost today and long-term interest.
10 Years	\$995,000	2.91%	Higher annual payments, lowest interest rate, pays off debt fastest, reduces total interest paid.

**Key Term – Amortization:**

This is the length of time over which the bond is repaid. Longer terms reduce annual payments but increase total interest; shorter terms increase annual payments but reduce total interest.

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**Call Provisions**

- A *call provision* is the date when the County can pay off or refinance the bonds early.
- Standard call provisions are 10 years; the proposal is a 7-year call, allowing the County to refinance or pay off all or part of the debt starting in CY-2033.
- Shorter call provisions provide more flexibility but can slightly increase interest rates.

**Plain-language:** This is essentially an “early payoff option” that lets the County reduce interest costs in the future if funds are available or refinancing makes sense.

---



### Issuance Variables

- The Courthouse renovation bond can be issued independently of any other future projects. There is no need to wait for additional projects to be ready before issuing this bond.
- Bonds can be combined with other financing in the future, but any cost savings are minimal and should not drive the decision.
- The timing of issuing the bond should be based solely on the funding needs of the Courthouse project.
- The Board may approve multiple bond issuances in the same resolution if desired, but each bond can still be issued separately according to project readiness.

**Plain-language:** The Courthouse project does not have to wait for other projects to be funded. The County can move forward now and retain flexibility for future bonding needs.

---

### Context on Borrowing vs. Inflation

- The projected interest rate for a 20-year bond is ~3.8%, which is below the anticipated 5–7% annual inflation in labor and construction costs. Borrowing now locks in lower financing costs compared with paying for the same work in the future.
- Delaying renovations transfers financial risk to future Commissions, who may face both higher construction costs and higher interest rates.
- In effect, borrowing is a hedge against anticipated rising costs — it reduces total project expense while addressing critical infrastructure needs promptly.

**Plain-language:** The interest rate on a bond today is lower than the expected annual increase in construction costs.

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### Options and Consequences

As County Executive, my job is to present facts, identify risks, and outline trade-offs. The decisions—and the consequences—rest with the Commission.

#### Option 1: Proceed with the \$8.5M bond now

- **Pros:** Follows through on scope of work commitment; locks in favorable interest rates (~3.8%); addresses critical mechanical, safety, and structural needs; avoids escalating costs due to inflation or deferred maintenance.
  - **Cons:** Requires upfront debt service and funding for professional services (architects, engineers, project management).
  - **Likely Outcome:** Problems are addressed correctly; long-term cost savings; reduced emergency and operational risk.
-



**Option 2: Delay bond issuance or pursue partial repairs**

- **Pros:** Short-term avoidance of borrowing; perceived cautious approach.
- **Cons:** Costs increase over time due to inflation and continued deterioration; mechanical failures, emergency repairs, and fire/safety risks remain; historically, postponement leads to indefinite deferral.
- **Likely Outcome:** Problems worsen; total cost rises (estimated 5-7% per year); operational and safety risks continue.

**Option 3: Do “bare minimum” repairs only**

- **Pros:** Lowest short-term cost.
- **Cons:** Deferred mechanical, safety, and masonry issues; exacerbates risks; long-term costs escalate; transfers responsibility to future Commissions.
- **Likely Outcome:** Deferred crises; increasing emergency repair costs; potential irreparable damage.

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**Commission Decision Points**

Assuming the Commission follows through on its Oct 20<sup>th</sup> resolution committing to an \$8.5M Scope of Work, the remaining decisions are:

1. **Amortization Term:** Choose between 10, 15, or 20 years, weighing annual payment vs. total interest cost.
2. **Call Provision:** Weigh the proposed 7-year call or adjust term based on flexibility needs and cost implications.
3. **Issuance Approach:** Decide whether to issue bonds separately or combined, based on project timing and strategic financing goals.

The Commission may choose to move forward with a preferred term, call provision, and issuance approach so that bonds can be structured and marketed efficiently in alignment with the Commission’s approved Scope of Work. Alternatively, the Commission may revisit and adjust the Scope of Work.

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**Conclusion:** This is a decision about stewardship, risk management, and fiscal responsibility. *Tempus fugit* — delaying action increases both financial and operational risk and compounds deterioration.

True fiscal conservatism means addressing critical needs before they become more expensive emergencies. The facts, risks, and consequences are clear — the Commission must now decide.

v/r,

A handwritten signature in cursive script, appearing to read "G. S. Stowe", is positioned above the printed name.

G. S. Stowe  
County Executive



RECEIVED  
11/06/2025 CW

## Executive Summary

The Giles County Courthouse currently has multiple security and safety vulnerabilities, including uncontrolled public entrances, inoperable screening equipment, outward-swinging doors without safe landings, and court offices lacking remote lockdown capability. This paper recommends an iterative approach that will allow consolidating to a single public entrance with updated screening equipment, constructing exterior porches for safe emergency egress, and installing electronic access controls for court offices, coordinated with the pending renovation project, to ensure code compliance and protect staff and the public.

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## Background

The Giles County Courthouse remains an active judicial and administrative facility serving multiple offices, including Circuit Court, Chancery Court, and the Clerk and Master. Security responsibilities are shared between the Sheriff's Office and County Executive, with guidance from Tennessee's Administrative Office of the Courts (AOC) and applicable building codes.

At present, the building has multiple entrances used by employees and the public, with limited ability to control access or provide consistent screening. Existing magnetometer and screening equipment require replacement.

As part of the courthouse renovation planning, several related safety issues have been identified:

- The east and west exterior doors have been reconfigured to swing outward for code compliance, but there are no exterior landings or porches, which is unsafe for emergency egress.
- The Circuit and Chancery Court offices and judicial chambers have panic buttons connected to the Sheriff's security officers and E911, but there are no electronic locks or controls that would allow those offices to lock-down in a threat situation.

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## Discussion

### A. Public Entrance and Screening

Consolidating public access to a single controlled entrance will significantly improve security management. A single point of entry allows for consistent screening, reduces Sheriff staffing requirements, and aligns with best practices for courthouse security.



To support this change, the county will need to purchase a new magnetometer and screening station, to be funded from county capital funds. Other building access points would remain available for staff or emergency egress only, with appropriate signage and access controls.

### **B. Exterior Door Egress and Code Compliance**

During design review, the architect identified that the east and west doors must swing outward to comply with modern fire and life-safety codes. An AOC grant covered the cost of renovating the original doors and reconfiguring their swing. However, since there are no exterior landings, these doors now open directly to a drop-off.

To meet code and ensure safe use in an emergency, the courthouse renovation must include an extended porch that provide a safe landing, and integrate appropriately with the building's historic façade. This modification is a code requirement as well as a public safety measure, and should be included within the renovation project scope and budget. The County Executive is currently pursuing a state grant to address this issue, separate from other renovations.

### **C. Office Security and Access Control**

The Chancery and Circuit Court offices, along with the judges' chambers, lack the ability to secure their doors electronically. Although panic buttons are installed, they do not restrict access or allow remote lockdown in the event of a disturbance.

The County should evaluate installation of electronic access controls such as keycard or fob systems, with capability for remote door locking and coordination with the courthouse's central security network. This would enhance staff safety and allow the Sheriff's Office to respond more effectively to any security threat.

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## **Options**

### **Option 1 – Implement Full Security and Safety Package (Recommended)**

- Fund and install new magnetometer and screening station.
- Consolidate to a single monitored public entrance.
- Include exterior porch extensions in renovation design and grant request.
- Conduct assessment of court office doors and install electronic access/lockdown systems.



**Option 2 – Partial Implementation**

- Replace screening equipment and address exterior door issues but defer office security systems until additional funding is available.

**Option 3 – No Action**

- Maintain current conditions.
- Leaves unresolved code deficiencies and recognized security vulnerabilities.

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**Fiscal Impact**

- **Magnetometer and screening station:** Estimated \$50K, county funded—currently being advertised for bids.
- **Exterior porch and egress improvements:** Included as part of a state grant request of \$500K for historic courthouse preservation.
- **Electronic access and lockdown systems:** No estimate at this time, subject to vendor assessment. Will request AOC funding support.

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**Recommendation**

It is recommended that Giles County proceed with **Option 1**, implementing the full package of courthouse security and safety improvements in coordination with the requested grant for courthouse renovations. This comprehensive approach will ensure compliance with safety codes, enhance protection for court personnel and the public, and align with current standards for courthouse design and operation.

Submitted 23 Oct 2025

Handwritten signature of G. S. Stowe in black ink.

G. S. Stowe  
Giles County Executive

Handwritten signature of Joe Purvis in black ink.

Joe Purvis  
Giles County Sheriff

**Fiscal Approaches to Capital Projects – 22 Oct 2025**

Fund 189 & Bonding, Fund 101 & Operations, and Political Context



RECEIVED  
11/6/2025  
Dlw

**Purpose**

This issue paper clarifies the County’s financial position regarding Fund 189 (Capital Projects) and Fund 101 (General Fund – Operations). It reaffirms prior Commission decisions, explains why bonding can be more cost-effective than pay-as-you-go for major capital projects, and provides political context to support informed decision-making. It also addresses concerns of political gamesmanship that tends to distort public understanding of County finances and strategic planning.

**Background**

During the FY 2024–25 budget discussions, the Commission considered reallocating pennies from local option sales tax revenue from Fund 189 to Fund 101 to address annual operating shortfalls. After careful deliberation—mindful of courthouse renovations and other infrastructure needs—the Commission chose to retain these pennies in Fund 189, preserving the County’s bonding capacity for capital projects. This capacity supports facility upgrades, capital equipment replacement, and critical infrastructure improvements without impacting Fund 101 operations or Fund Balance.

Some commissioners have argued that if the County “cannot afford” its annual operational costs, it certainly cannot afford an \$8.5 million bond for courthouse renovations. This line of argument, while rhetorically effective, ignores the distinction between operational and capital funds and is inconsistent with prior Commission decisions that intentionally preserved bonding capacity for major projects. Understanding these budgeting distinctions is a core responsibility of every county commissioner.

Other commissioners have expressed concern over using bonds to finance the proposed courthouse project, favoring a “pay-as-you-go” approach. While cash-conscious in appearance, this approach can carry hidden costs and risks that make bonding the more fiscally prudent strategy.

**Fund Distinctions and Operational Realities**

To understand funding options, it is essential to distinguish the purposes of each fund:

Fund	Primary Revenue Source	Primary Uses	Key Notes
Fund 101 – General Fund (Operations)	Property tax and other recurring revenues	Salaries, benefits, insurance, fuel, utilities, routine maintenance, and general operating expenses	Operates on annual, recurring revenue. Recent shortfalls were addressed through a property tax increase. Separate from non-



Fund	Primary Revenue Source	Primary Uses	Key Notes
Fund 189 – Capital Projects Fund	Local option sales tax	One-time capital projects, including buildings, infrastructure, and large equipment; eligible for bonding	recurring capital projects or debt service from Fund 189. Legally and operationally restricted to capital purposes. Preserves bonding capacity for projects without impacting operations.

Key Point:

Borrowing for non-recurring capital projects is a feasible and responsible option. Non-recurring operating expenses, however, must be cash-flowed through the General Fund. Revenues for Funds 189 and 101 are not commingled.

**Why Bonding Can Be the More Conservative Option**

Bonding offers advantages that are often overlooked in pay-as-you-go scenarios:

**1. Inflation and Cost Escalation**

Construction costs are rising faster than current interest rates. A 20-year bond at a fixed 3.8% interest rate locks in today’s construction and labor costs, protecting the County from future price increases.

- Counterpoint: Some may argue inflation could stabilize or paying cash avoids interest.
- Response: With construction inflation running at 5–7% annually, deferred spending is likely more expensive than fixed-rate borrowing.

**2. Mobilization and Efficiency Costs**

Phased, stop-and-start projects greatly increase mobilization and repeated setup costs. Continuous construction under a bonded project reduces waste, disruption, and contractor risk, thus lowering costs.

- Counterpoint: Critics state that incremental funding is fiscally “conservative.”
- Response: Fragmented phasing typically increases total cost due to inefficiencies and repeated mobilization.

**3. Economies of Scale**

Large projects attract more competitive bids and higher-quality contractors. Fragmented, smaller projects are less attractive and more costly.

- Counterpoint: Some may claim smaller projects are easier to manage.
- Response: Scale reduces total cost per unit and lowers overall risk.

# Fiscal Approaches to Capital Projects – 22 Oct 2025

Fund 189 & Bonding, Fund 101 & Operations, and Political Context



## 4. Intergenerational Fairness

Spreading costs ensures that both current and future beneficiaries contribute fairly. Paying entirely from current revenues shifts the burden disproportionately onto today's taxpayers.

- Counterpoint: Critics may worry about committing future commissions.
- Response: Fund 189 is legally dedicated to capital, and bond structures minimize future operational impact.

## 5. Preservation of Cash Reserves

Bonding allows the County to maintain capital reserves and Fund Balance, protecting against unexpected revenue shortfalls or future emergencies.

- Counterpoint: Critics may worry about risk or long-term obligations.
- Response: Properly structured bonds are transparent, limited, and manageable.

## Quantitative Analysis: Bonding vs. Pay-As-You-Go

Project Cost: \$8.5 million

Proposed Bond Term: 20 years, fixed 3.8% interest rate

Scenario	Approx. Total Cost	Notes
Bond Financing	\$8.5M principal + ~\$4.2M interest ≈ \$12.7M total	Predictable annual debt service (~\$610–615K/year), efficient continuous construction, preserves Fund Balance, locks in prices
Pay-As-You-Go	\$8.5M base + 5–7% annual cost escalation + repeated mobilization	Easily exceeds \$13M total, spread over multiple years, fragmented construction, higher risk of inflation and inefficiencies

Conclusion: Even when including interest, bonding is likely the more cost-efficient and lower-risk option. With construction inflation averaging 5–7% annually in recent years, an historically low, fixed 3.8% rate makes borrowing comparatively inexpensive and shields the County from rising construction costs.

## Trade-Offs and Competing Capital Needs

While the \$8.5 million bond for courthouse renovations is necessary, committing this level of bonding capacity has consequences for other critical county projects. The County faces a range of pressing capital needs, including but not limited to:



- Implementation of the County water study and potential infrastructure improvements
- Expansion and modernization of EMS facilities
- Maintenance or upgrades to other public buildings and essential infrastructure

Notably, every dollar allocated to the courthouse reduces the County's bonding capacity to fund other priorities—that is the quintessential trade-off. This is why we developed a strategic plan and reached consensus in the prioritization of infrastructure needs.

The Commission must recognize that bonding decisions are not merely about immediate costs—they also shape the County's capacity to address future needs efficiently and responsibly. Delaying or fragmenting other projects may result in higher costs, increased maintenance issues, or operational risks over time. The courthouse project, however, is at a point where deferral is no longer viable; failure to act now only compounds costs and risks.

**Key Point:** Responsible fiscal stewardship balances urgent, unavoidable projects with the County's broader strategic plan. Using bonding strategically ensures that necessary projects proceed while preserving flexibility for other future investments.

#### **Political Context and Communication Considerations**

Some commissioners opposed the recent budget and property tax increase—an understandably popular stance. Yet with such opposition comes the obligation to identify substantive cuts or offer realistic alternatives to maintain county operations. No such plan was provided.

Building on this pattern, now that the County is moving forward with courthouse renovations, a similar group of commissioners opposes bonding and favors a minimal, stopgap approach. Such a strategy defers essential repairs, accelerates building deterioration, and ultimately shifts higher costs onto future taxpayers. This approach is politically expedient but antithetical to fiscal conservatism. Perpetual postponement is neglect, dressed up as principle.

Beyond specific projects, everyone agrees that elected officials have a duty to listen to the concerns of their constituents about how public funds are spent. Equally important is speaking plainly about facts, context, and the long-neglected state of our infrastructure. Pretending that a delay or half measure resolves critical needs is not leadership—it is *misleading*.

This issue reflects a broader challenge in governance: Our October 20 meeting highlighted a tendency among some to jockey for "most conservative" status. In public debate,



conservatism is too often equated with a reflexive distrust of any government spending. Courting anti-spending applause lines is easy, but it is no substitute for responsible governance. Genuine conservatism demands 360-degree integrity: transparency about trade-offs, an honest reckoning with inflation and deferred maintenance, and the courage to act before problems become crises. The Commission's responsibility is to communicate financial and infrastructure realities clearly—not to echo slogans or leave the hard votes to others. Leadership is about making difficult choices today so that our successors—and our constituents—aren't left to face even harder ones tomorrow.

### Summary of Key Points

1. **Fund 189 vs. Fund 101:** Fund 189 is dedicated to capital projects and is intentionally resourced to provide bonding capacity; Fund 101 must be funded to cover annual recurring operations.
2. **Prior Commission Decisions:** Successive commissions have affirmed the fiscal prudence of resourcing Fund 189 to ensure bonding capacity.
3. **Bonding vs. Pay-As-You-Go:** For large capital projects, bonding is likely cheaper, more efficient, and fairer than paying cash over time. It mitigates inflation, reduces mobilization costs, guards reserves, and leverages economies of scale.
4. **Political and Communication Considerations:** Responsible fiscal stewardship requires explaining trade-offs, the cost of inaction, and long-term impacts, not simply appealing to short-term popularity.

### Conclusion

The price of leadership is responsibility.  
The measure of conservatism is stewardship.  
The test of both is courage.

Respectfully,

A handwritten signature in black ink, appearing to read "G. S. Stowe".

G. S. Stowe  
Giles County Executive



## MEMORANDUM

RECEIVED  
11/06/2025  
CW

06 Nov 2025

**From:** County Executive

**To:** Giles County Commission

**Subj:** Addendum to Resolution for Courthouse Historical Development Grant

This memo outlines the broad scope of work in our Historic Preservation Grant application for the Giles County Courthouse. The scope reflects the most pressing structural and safety needs that fit within the grant's eligibility guidelines. The total estimated project cost is \$715,000, with a required local match of 30% to be committed by Giles County.

### Summary of Requested Work

#### Porches & Access (Critical Safety Items)

- **North and South Porches**
  - Structural repair, new landings, and stabilization.
- **East Porch**
  - Repair structural failure and ongoing collapse.
  - Raising of porch to match first-floor elevation for accessible entry.

#### Masonry, Arches & Exterior Envelope

- **Injection Grouting for Cracked Arches**
  - Addresses significant cracking and structural concerns.
- **Exterior Limestone Repairs & Building Cleaning**
  - Stabilization of limestone elements, restoration, and façade cleaning.

#### Doors & Hardware

- Installation of "push-bar" egress hardware for all eight exterior doors.

#### Additional Project Components

- **Construction Management (CM) Services**
  - Included to ensure proper oversight and coordination of the preservation work.

- **Architectural/Engineering Support**

- Included for design, documentation, and compliance with historic standards.

**Note on Priority and Grant Alignment**

- The items included in the grant request represent the most urgent structural and safety needs of the courthouse that should qualify under the State's historic preservation criteria.
- Each component directly addresses deterioration, access, or structural integrity issues affecting public safety and long-term preservation.



G. S. Stowe

**CONTRACTS, AGREEMENTS, AND GRANTS**

- A. Transportation of Mental Health Patients Grant**
- B. UniFirst Customer Service Agreement - GCBOE**

Upon motion of Roger Reedy and seconded by Carman Brown, it was ordered by the Court that said grant and agreement be combined and approved together. Sheriff Joe Purvis informed the Court that he had anticipated receiving the Mental Health Patients Grant and it was included in his budget.

Said motion on the floor was put to the roll call vote of the Court, the detailed results were as follows, to-wit:

Aye: Erin Curry, James Lathrop, Joyce Woodard, Terry Jones, David Wamble, Tracy Wilburn, David Adams, Annelle Guthrie, Rick Carpenter, Matthew Hopkins, Roger Reedy, Caleb Savage, Brad Butler, Gayle Jones, Matt Rubelsky, Evan Baddour, Rose Brown, Joseph Sutton, Shelly Goolsby, Judy Pruett, Carman Brown

No: None

The Chairman, thereupon, declared motion carried and said grant and agreement approved as combined.



received  
10/15/2025 CW

STATE OF TENNESSEE  
DEPARTMENT OF FINANCE AND ADMINISTRATION  
DIVISION OF ADMINISTRATION  
OFFICE OF BUSINESS AND FINANCE  
312 ROSA L. PARKS AVENUE  
WILLIAM R. SNODGRASS TENNESSEE TOWER  
NASHVILLE, TENNESSEE 37243-0294  
(615) 741-4100  
Direct.Grants@tn.gov

LETTER OF AGREEMENT:  
DIRECT APPROPRIATION GRANT  
FOR GOVERNMENTAL ENTITIES

Date: September 10, 2025

To: Graham Stowe  
County Executive  
222 W. Madison Street  
Pulaski, TN 38478-9520

From: Commissioner James Bryson

The State's budget for the fiscal year beginning July 1, 2025, includes a direct appropriation grant payable to your organization.

**This appropriation is in addition to any other funding or appropriation provided to you by the State of Tennessee.**

**Section 7, Item 34, of the 2026 Public Chapter 530 Appropriations Act reads as follows: *Miscellaneous Appropriations, PC 512 - Transportation of Mental Health Patients, in Section 1, Title 111-22, Item 10.4, shall be paid subject to the provisions of Section 21 of this Act.***

This direct appropriation grant for Giles County Government totals \$69,898.00 and may be applied retroactively to grant qualifying expenses between July 1, 2025 and June 30, 2026.

If you choose to accept this award:

1. Sign this agreement (verify your taxpayer identification number and include a daytime phone number) in the space provided as your acceptance of the following terms and conditions:

- a) If you fail to fulfill your obligations under this agreement, the State shall have the right to seek restitution, pursuant to the laws of the State of Tennessee, from you for payments made to you under this agreement.
- b) Your records and documents, insofar as they relate to the performance of your obligations or to payments received under this agreement, shall be maintained in a manner consistent with the accounting procedures of the Comptroller of the Treasury, pursuant to T.C.A. 4-3-304 and applicable rules and regulations thereunder.
- c) The funds received shall be placed in an interest-bearing account until such time as they are needed for the purposes set out in the Appropriations Act. Funds and interest accrued in this manner must be utilized for valid program expenses. Unspent funds held at the end of the award period shall be deducted from the agency's award for the next year or, if no application for the following year is made, be required to be returned to the state.
- d) Verify the taxpayer identification number provided in the grant application process. You are responsible for and assume the liability for failure to provide the correct taxpayer identification number for IRS purposes.

2. Return This signed Letter of Agreement to the State agency head.

- a) We encourage you to return these materials as soon as possible. The State is prepared to process this agreement and issue payment in a timely fashion, upon receipt of these materials.

**Please return the signed materials to CriminalJustice.Program@tn.gov by 9/24/2025**

3. The Grantee shall comply with all other requirements described in the Grantee's application and in the Office of Criminal Justice Programs Administrative Manual located on the website at <https://www.tn.gov/finance/office-of-criminal-justice-programs/ocjp/ocjp-grants-manual/redirect-fund-source-chapters/fund-source-chapters/mental-health-transport.html>. The Grantee agrees to comply with any changes in requirements made in the manual and/or identified in correspondence from the Office of Criminal Justice Programs.

- a) This includes but is not limited to:
  - i. Adopting a Humane Transport Policy.
  - ii. Providing Mental Health Awareness Training to transport staff.
  - iii. Assuring secondary transport agents meet written guidance and state statutes.
  - iv. Quarterly reporting of transports conducted under this program.
  - v. Annual reconciliation of funds spent under this program.
  - vi. Unspent funds at the end of the year must be retained, utilized, and applied to future qualifying Mental Health Transport costs. Unspent funds must be reconciled with the state annually until exhausted.

Please retain a copy of this letter for your records. Payment status and accounting inquiries may be directed to the following staff of this department:

Office of Business and Finance  
312 Rosa L Parks Ave.  
William R. Snodgrass Tennessee Tower 20th Floor  
Nashville, TN 37243-1102  
[OBF.Grants@tn.gov](mailto:OBF.Grants@tn.gov)

If you should have any questions or comments or need any assistance responding to this request, please contact Mike Holt ([Michael.R.Holt@TN.Gov](mailto:Michael.R.Holt@TN.Gov)) at 615-770-3991.

On behalf of Giles County Government, I hereby agree to the aforementioned terms and conditions.



Official's Signature

11 Sept 2025

Date

Graham Stowe

Official's Name (please print)

Giles County Executive

Official's Title or Position

931 363 5300

Daytime Contact Phone Number

62-6000611

Federal Taxpayer Identification Number



NEW ACCOUNT  EXISTING ACCOUNT

INSTALLATION DATE \_\_\_\_\_  
MM/DD/YYYY

**CUSTOMER SERVICE AGREEMENT**

COMPANY NAME (Customer) Giles County BOE

LOC. NO. 109

ADDRESS 270 Richland Dr

ROUTE NO. 3-3

Pulaski, 38478

DATE 09/17/2025

PHONE 931-363-4558

SIC/NAICS \_\_\_\_\_

**RECEIVED**  
11/11/07/2025

*CW*

The undersigned (the "CUSTOMER") orders from UniFirst Corporation and/or UniFirst Holdings, Inc. d.b.a. UniFirst and/or UniFirst Canada LTD. ("UNIFIRST") the rental service(s) at the prices and upon the conditions outlined:

MERCHANDISE SERVICED								
ITEM DESCRIPTION	LOST/DAMAGED REPLACEMENT CHARGE	SERVICE FREQUENCY	NO. OF PERSONS/ISSUE PER PERSON	TOTAL NO. OF CHANGES/PIECES	PRICE PER CHANGE/PIECE	STANDARD/ NON-STANDARD	TOTAL FULL SERVICE	TOTAL VALUE/LEASE <sup>1</sup>
802310 Wipers bagged (cleaning rags)	1.79	1			.13			
100205 Pants- 35/35 Softwll Plain Front	35.37	1			.35			
100105 Pants- 100% Cotton Plain Front	41.83	1			.40			
10A112 Pants-65/35 Cargo Pocket	45.38	1			.43			
020203 SS Shirt- 35/35 Workshirt	21.45	1			.32			
150612 Jacket- 35/65 Permalined Slashpkt	62.45	1			.50			
02MHDX SS Teeshirt- poly post-charge	15.32	1			.20			
02MHHT SS Teeshirt- poly post-charge	15.32	1			.20			
10A187 Pants 65/35 Cargo Pocket	45.38	1			.43			
150605 Jacket- 35/65 Permalined Slashpkt	62.45	1			.50			
538812 Mat 3x5 Scraper (outdoor mat)	172.73	1			3.50			
538912 Mat 4x6 Scraper (outdoor mat)	193.54	1			4.50			
907523 Linen Soil Bags	12.16	1			0.00			
895600 Bag Racks	17.16	1			0.00			

Minimum weekly charge applies, equal to 75% of the initial weekly install value.

OTHER CHARGES	AMOUNT
Garment preparation per piece	2.50
Name emblem per piece	2.50
Company emblem per piece	2.75
Direct Embroidery: Wearer name per piece	2.00
Company name per piece	2.50
Garment Maintenance Protection	.05/garment
Garment loss Protection	.06/garment

OTHER CHARGES	AMOUNT
Non-stock sizes per piece	20.00%
Special cuts per piece	3.00
Restock/Exchange per piece	0
Automatic Wiper Replacement	Yes
Automatic Linon Replacement	No
DEFE (See description on reverse side)	5.00
Energy Surcharge	2.25

PAYMENT TERMS: C.O.D.  E.F.T.  Approved Charge<sup>2</sup>

COMMENTS
No price increase for the first 2 years of the agreement. Customers included in master are as follows: 448891 Giles BD/ED Trans.; 1629890 Elkton School; 1629896 Southside Elementary; 448907 Bridgefort Middle School; 448905 Giles Co High School

Approved charge: CUSTOMER agrees to make payments within 30 days of invoice receipt. A late charge of 1 1/2% per month (18% per year) for any amount in arrears may be applied.<sup>4</sup>

The undersigned agrees to all terms on the reverse and attests to have the authority to execute for the named CUSTOMER, and to approve use of any personalization - including logos or brand identities - that has been requested.

SALES REP: Jeffery A. Walker III  
SALES REP (Print Name) \_\_\_\_\_ DATE \_\_\_\_\_

ACCEPTED: \_\_\_\_\_  
CUSTOMER (Signature) \_\_\_\_\_ DATE \_\_\_\_\_

ACCEPTED<sup>3</sup>: \_\_\_\_\_  
LOCATION/MANAGER (Signature) \_\_\_\_\_ DATE \_\_\_\_\_

ACCEPTED: \_\_\_\_\_  
CUSTOMER (Print Name and Title) \_\_\_\_\_

ACCEPTED: \_\_\_\_\_  
LOCATION/MANAGER (Print Name and Title) \_\_\_\_\_

EMAIL \_\_\_\_\_

<sup>1</sup> Outfits of otherwise Standard Merchandise are deemed to be Non-Standard Merchandise.  
<sup>2</sup> Merchandise which is YUL-leased is not owned by UniFirst.  
<sup>3</sup> Charge status contingent upon continuing credit worthiness and may be revised at UniFirst's discretion.

<sup>4</sup> All returned checks and declined credit/debit cards subject to SSS processing fee.  
<sup>5</sup> This Agreement is effective only upon acceptance by UniFirst Location Manager.



NEW ACCOUNT  EXISTING ACCOUNT

INSTALLATION DATE \_\_\_\_\_  
MM/DD/YYYY

**CUSTOMER SERVICE AGREEMENT**

COMPANY NAME (Customer) Giles County BOE LOC. NO. 109  
 ADDRESS 270 Richland Dr ROUTE NO. 3-3  
Pulaski, 38478 DATE 09/17/2025  
 PHONE 931-363-4558 SIC/NAICS \_\_\_\_\_

The undersigned (the "CUSTOMER") orders from UniFirst Corporation and/or UniFirst Holdings, Inc. d.b.a. UniFirst and/or UniFirst Canada LTD. ("UNIFIRST") the rental service(s) at the prices and upon the conditions outlined:

MERCHANDISE SERVICED								
ITEM DESCRIPTION	LIST/DAMAGED REPLACEMENT CHARGE	SERVICE FREQUENCY	NO. OF PERSONS/ISSUE PER PERSON	TOTAL NO. OF CHANGES/PIECES	PRICE PER CHANGE/PIECE	STANDARD/NON-STANDARD <sup>1</sup>	TOTAL FULL SERVICE	TOTAL VALUE-LEASE <sup>2</sup>
811602 wet mops large red bond 24"	9.57	1			1.50			
811200 mops-wet mop handle 60"	15.54	1			0.00			
832410 dust mops-unframed 24"	15.57	1			2.00			
834805 dust mops-unframed 48"	23.95	1			3.00			
836017 dust mops-unframed 60"	30.66	1			3.50			
843310 dust mops-microfiber 24"	15.57	1			2.00			
843410 dust mops-microfiber 36"	17.98	1			2.50			
845008 mops-microfiber wet mop	21.59	1			2.00			
Collapsible dust mop frames	12.56	1			0.00			
Dust mop handle	15.54	1			0.00			
UM2844 3x5 Safety Mats	155.13	1			4.50			
76GA03 3x5 Great Impression Mat	50.62	1			3.50			
76GB03 4x6 Great Impression Mat	77.62	1			4.00			
76GC03 3x10 Great Impression Mat	102.46	1			5.00			

Minimum weekly charge applies, equal to 75% of the initial weekly install value.

OTHER CHARGES	AMOUNT
Garment preparation per piece	2.50
Name emblem per piece	2.50
Company emblem per piece	2.75
Direct Embroidery: Wearer name per piece	2.00
Company name per piece	2.50
Garment Maintenance Protection	.05/garment
Garment loss Protection	.06/garment

OTHER CHARGES	AMOUNT
Non-stock sizes per piece	20.00%
Special cuts per piece	3.00
Restock/Exchange per piece	0
Automatic Wiper Replacement	Yes
Automatic Linen Replacement	No
DEFE (See description on reverse side)	5.00
Energy Surcharge	2.25

PAYMENT TERMS: C.O.D.  E.F.T.  Approved Charge<sup>3</sup>

COMMENTS
No price increase for the first 2 years of the agreement. Customers Included in master are as follows: 448891 Giles BD/ED Truss.; 1629890 Elkton School; 1629896 Southside Elementary; 448907 Bridgefort Middle School; 443905 Giles Co High School

Approved charge: CUSTOMER agrees to make payments within 30 days of invoice receipt. A late charge of 1 1/2% per month (18% per year) for any amount in arrears may be applied.<sup>4</sup>

The undersigned agrees to all terms on the reverse and attests to have the authority to execute for the named CUSTOMER, and to approve use of any personalization—including logos or brand identities—that has been requested.

SALES REP: Jeffery A. Walker III  
SALES REP (Print Name) DATE

ACCEPTED<sup>5</sup>: \_\_\_\_\_  
LOCATION MANAGER (Signature) DATE

\_\_\_\_\_ LOCATION MANAGER (Print Name and Title)

ACCEPTED: \_\_\_\_\_  
CUSTOMER (Signature) DATE

\_\_\_\_\_ CUSTOMER (Print Name and Title)

\_\_\_\_\_ TITLE

<sup>1</sup> Quotes of charges Standard Merchandise are deemed to be Non-Standard Merchandise  
<sup>2</sup> Merchandise which is Value-Leased is not covered by UniFirst  
<sup>3</sup> Charge status contingent upon continuing credit worthiness and may be revised at UniFirst's discretion.

<sup>4</sup> All returned checks and declined credit cards subject to \$35 processing fee.  
<sup>5</sup> This Agreement is effective only upon acceptance by UniFirst Location Manager.

## CUSTOMER SERVICE AGREEMENT TERMS

**REQUIREMENTS SUPPLIED.** Customer orders from UniFirst Corp. ("UniFirst") the rental agreements and/or other items of the type specified in this Agreement ("Merchandise") and related pickup/delivery and maintenance services (collectively with Merchandise, "Services") for all of Customer's requirements therefor, at the prices and upon the terms and conditions set forth herein. Additional Services requested by Customer, verbally or in writing, will also be covered by this Agreement. All rental Merchandise supplied to Customer remains the property of UniFirst. Customer warrants that it is not subject to, and that this Agreement does not interfere or conflict with, any existing agreement for the supply of the Merchandise or Services covered.

**PERFORMANCE GUARANTEE.** UNIFIRST GUARANTEES TO DELIVER HIGH-QUALITY SERVICE AT ALL TIMES. All items of Merchandise cleaned, finished, inspected, repaired and delivered by UniFirst will meet or exceed industry standards, or non-conforming items will be replaced by the next scheduled delivery day at no cost to Customer. Items of rental Merchandise requiring replacement due to normal wear and tear will be replaced at no cost to Customer, save for any applicable personalization and setup charges.

Customer expressly waives the right to terminate this Agreement during the initial term or any extension thereof for deficiencies in the quality of Services unless: (1) complaints are first made in writing to UniFirst which set forth the precise nature of any deficiencies; (2) UniFirst is afforded at least 60 days to correct any deficiencies complained of; and (3) UniFirst fails to correct those deficiencies complained of within 60 days. In the event Customer complains with the foregoing and UniFirst fails to correct such deficiencies, Customer may terminate this Agreement by written notice to UniFirst, providing that all previous balances due to UniFirst have been paid in full and that all other conditions to termination have been satisfied. Any delay or interruption of the Services provided for in this Agreement by reason of acts of God, fires, explosions, strikes or other industrial disturbances, or any other cause not within the control of UniFirst, shall not be deemed a breach or violation of this Agreement.

**TERM AND RENEWAL.** This Agreement is effective when signed by both the Customer and UniFirst Location Manager and continues in effect for 60 months after installation of Merchandise (for new customers) or any renewal date. This Agreement will be renewed automatically and continuously for multiple successive 60-month periods unless Customer or UniFirst gives written notice of non-renewal to the other at least 60 days prior to the next expiration date.

**PRICES AND PAYMENTS.** Prices are based on 52 weeks of service per year. Any increase(s) to Service Frequency could result in additional charges. On an annual basis, the prices then in effect will be increased by the greater of the annual percent increase in the Consumer Price Index - All Urban Consumers, Series IX, CUUROOOSAG, other goods and services, or by 5%. Additional price increases and other charges may be imposed by separate written notice or by notation on Customer's invoice; Customer may, however, decline such additional increases or charges by notifying UniFirst in writing within 10 days after receipt of such notice or notation. If Customer declines said additional price increases, UniFirst may terminate this Agreement. Customer also agrees to pay the other charges and minimum weekly charge herein specified. Charges relating to a wearer leaving Customer's employ can be terminated by (1) giving notice thereof to UniFirst and (2) returning or paying for any missing Merchandise issued to that individual. Any Merchandise payments required pursuant to this Agreement will be at the replacement price(s) then in effect hereunder. If an authorized Customer representative is not available to receive and acknowledge delivery of Merchandise, Customer authorizes UniFirst to make delivery and assumes responsibility for related charges/invoices.

If Customer fails to make timely payment, UniFirst may, at any time and in its sole discretion, terminate this Agreement by giving written notice to Customer, whether or not UniFirst has previously strictly enforced Customer's obligation to make timely payments. Customer agrees to pay, and will pay, all applicable sales, use, personal property and other taxes and assessments arising out of this Agreement.

**DEFE CHARGE.** Customer's invoices may also include a DEFE charge to cover all or portions of certain expenses including:

**D = DELIVERY,** or expenses associated with the actual delivery of Services and Merchandise to Customer's place of business, primarily Route Sales Representative commissions, management salaries, vehicle depreciation, equipment maintenance, insurance, road use charges and local access fees.

**E = ENVIRONMENTAL,** or expenses (past, present and future) UniFirst absorbs related to wastewater testing, purification, effluent control, solids disposal, supplies and equipment for pollution controls and energy conservation and overall regulatory compliance.

**F = FUEL,** or the gas, diesel fuel, oil and lubricant expenses associated with keeping UniFirst's fleet vehicles on the road and servicing its customers.

**E = ENERGY,** primarily the natural gas UniFirst uses to run boilers and gas dryers, plus other local utility charges.

**MERCHANDISE.** Customer acknowledges and agrees to notify all employees that Merchandise supplied is for general occupational use and, except as expressly specified below, affords no special user protections. Customer further acknowledges that: (1) Customer has unilaterally and independently determined and selected the nature, style, performance characteristics, number of changes and scope of all Merchandise to be used and the appropriateness of such Merchandise for Customer's specific needs or intended uses; (2) UniFirst does not have any obligation to advise, and has not advised, Customer concerning the fitness or suitability of the Merchandise for Customer's intended use; (3) UniFirst makes no representation, warranty or covenant regarding the performance of the Merchandise (including without limitation Flame Resistant and Visibility Merchandise); and (4) UniFirst shall in no way be responsible or liable for any injury or harm suffered by any Customer employees while wearing, or using any Merchandise. Customer agrees to indemnify and hold harmless UniFirst and its employees and agents from and against all claims, injuries or damages to any person or property resulting from Customer's or Customer's employee use of the Merchandise, whether or not such claims, injuries or damages arise from any alleged defects in the Merchandise.

**Flame Resistant ("FR") Merchandise** supplied hereunder is intended only to prevent the ignition and burning of fabric away from the point of high heat impingement and to be self-extinguishing upon removal of the ignition source. FR items will not provide significant protection from burns in the immediate area of high heat contact due to thermal transfer through the fabric and/or destruction of the fabric in the area of such exposure. FR items are designed for continuous wear as only a secondary level of protection. Primary protection is still required for work activities where direct or significant exposure to heat or open flame is likely to occur.

**Visibility Merchandise** is intended to provide improved conspicuity of the wearer under daylight conditions and when illuminated by a light source of sufficient candlepower at night. It is Customer's responsibility to determine the level of conspicuity needed by wearers under specific work conditions. Further, Customer agrees that Visibility Merchandise alone does not ensure conspicuity of the wearer and that additional safety precautions may be necessary. The Visibility Merchandise supplied satisfies particular ANSI/ISEA standards only when they were new and unused and only if so labeled. Customer acknowledges that usage and laundering of Visibility Merchandise may adversely affect its conspicuity.

**Healthcare/Food-Related** Customer acknowledges that: (1) UniFirst does not guarantee or warrant that the Merchandise selected by Customer or that processed garments delivered by UniFirst will be appropriate or sufficient to provide a hygienic level adequate for individual Customer's needs; and (2) optional "poly-bagging" is recommended to reduce the risk of cross-contamination of Merchandise, and the failure to utilize such service may adversely affect the efficacy of UniFirst's hygienic cleaning process. (*Poly-bagging is an additional charge*)

If any Merchandise supplied hereunder is Merchandise that: (1) UniFirst does not stock for whatever reason (including due to style, color, size or brand); (2) consists of non-UniFirst manufactured or customized FR Merchandise; or (3) consists of Merchandise that has been permanently personalized (in all cases known as "Non-Standard Merchandise"), then, upon the discontinuance of any Service hereunder at any time for any reason, including expiration, termination, or cancellation of this Agreement, with or without cause, deletion of any Non-Standard Merchandise from Customer's Service Program, or due to employee reductions (in each case a "Discontinuance of Service"), Customer will purchase at the time of such Discontinuance of Service all affected Non-Standard Merchandise items then in UniFirst's inventory (in-service, shelf, as well as any manufacturer's supplies ordered for Customer's use), paying for same the replacement charges then in effect.

Customer agrees not to contaminate any Merchandise with asbestos, heavy metals, solvents, inks or other hazardous or toxic substances ("contaminants"). Customer agrees to pay UniFirst for all Merchandise that is lost, stolen, damaged or abused beyond repair. As a condition to the termination of this Agreement, for whatever reason, Customer will return to UniFirst all standard Merchandise in good and usable condition or pay for same at the replacement charges then in effect.

**OBLIGATIONS AND REMEDIES.** If Customer breaches or terminates this Agreement before the expiration date for any reason (other than for UniFirst's failure under the performance guarantee described above), Customer will pay UniFirst, as liquidated damages and not as a penalty (the parties acknowledging that actual damages would be difficult to calculate with reasonable certainty) an amount equal to 60 percent of the average weekly amounts invoiced in the preceding 26 weeks, multiplied by the number of weeks remaining in the current term. These damages will be in addition to all other obligations or amounts owed by Customer to UniFirst, including the return of Standard Merchandise or payment of replacement charges, and the purchase of any Non-Standard Merchandise items as set forth herein.

This Agreement shall be governed by Massachusetts law (exclusive of choice of law). If a dispute arises from or relates in any way to this Agreement or any alleged breach thereof at any time, the parties will first attempt to resolve the claim or dispute by negotiation at agreed time(s) and location(s). All negotiations are confidential and will be treated as settlement negotiations. Any matter not resolved through direct negotiations within 30 days shall be resolved exclusively by final and binding arbitration, conducted in the capital city of the state where Customer has its principal place of business (or some other location mutually agreed); pursuant to the Expedited Rules of the Commercial Arbitration Rules of the American Arbitration Association; and, governed by the Federal Arbitration Act, to the exclusion of state law inconsistent therewith. The parties will agree upon one (1) arbitrator to settle the controversy or claim. The successful or substantially prevailing party in any proceeding, including any appeals thereof (as determined by the Arbitrator/panel) shall recover all of its costs and expenses including, without limitation, reasonable attorney fees, witness fees and discovery costs, all of which shall be included in and as a part of the Judgment or award rendered hereunder. This provision for Arbitration is specifically enforceable by the parties; the Arbitrator shall have no power to vary or ignore the provisions hereby; and, the decision of the Arbitrator in accordance herewith, may be entered in any court having jurisdiction thereof. Customer acknowledges that, with respect to all such disputes, it has voluntarily and knowingly waived any right it may have to a jury trial or to participate in a class action or class litigation as a representative of any other persons or as a member of any class of persons, or to consolidate its claims with those of any other persons or class of persons. If this prohibition against class litigation is ruled to be unenforceable for any reason in any proceeding, then the prohibition against class litigation shall be void and of no force and effect in that proceeding.

**MISCELLANEOUS.** The parties agree that this Agreement represents the entire agreement between them. In the event Customer issues a purchase order to UniFirst at any time, none of the standard pre-printed terms and conditions therein shall have any application to this Agreement, or any transactions occurring pursuant hereto or thereto. UniFirst may, in its sole discretion, assign this Agreement. Customer may not assign this Agreement without the prior written consent of UniFirst. Customer agrees that in the event it sells or transfers its business, it will require the purchaser or transferee to assume all obligations and responsibilities under this Agreement, provided that such assumption shall not relieve Customer of its liabilities hereunder; and provided further that any failure by a purchaser or transferee to assume this Agreement shall constitute a breach and early termination of this Agreement resulting in the obligation to pay all amounts on account thereof set forth in this Agreement. Neither party will be liable for any incidental, consequential, special or punitive damages. In no event shall UniFirst's aggregate liability to Customer for any and all claims exceed the sum of all amounts actually paid by Customer to UniFirst. In the event any portion of this Agreement is held by a court of competent jurisdiction or by a duly appointed arbitrator to be unenforceable, the balance will remain in effect. All written notices provided to UniFirst must be sent by certified mail to the attention of the Location Manager. In Texas and certain other locations, UniFirst's business is conducted by, and the term "UniFirst" as used herein means, UniFirst Holdings, Inc. d.b.a. UniFirst.

ACCEPTED. Customer Signature: \_\_\_\_\_ Date: \_\_\_\_\_ (I have read and agree to all of the above Terms.)

2025-46



RESOLUTION OF THE GILES COUNTY BOARD OF COMMISSIONERS  
AUTHORIZING THE AMENDMENT OF THE 2025-2026 BUDGET

RECEIVED  
NOV/07/2025  
Daw

COUNTY GENERAL FUND 101

			DR	CR
<b>Sheriff (Cost Sharing Grant)</b>				
54110	357	Veterinary Services		2,000.00
54110	451	Uniforms		10,000.00
54110	334	Maintenance Agreements		2,000.00
54110	716	Law Enforcement Equipment		4,000.00
46980		COST Other State Grants	18,000.00	
<b>Jail (Mental Health Transport Grant)</b>				
54210	338	MHT Maintenance & Repair- Vehicles		1,898.00
54210	399	MHT Other Contracted Services		68,000.00
46980		MHT Other State Grants	69,898.00	
<b>Ambulance Special Events</b>				
55130	187	Overtime Pay		2,450.00
48140		Contracted Services (Horse Show)	650.00	
48140		Contracted Services (Bullets, Bourbon, & BBQ)	1,800.00	
<b>Solid Waste (Clean Up/Truck Repair)</b>				
<b>Sanitation Management</b>				
55710	320	Dues and Memberships		100.00
55710	410	Custodial Supplies		150.00
55710	524	In-Service/Staff Development	250.00	
<b>Sanitation Education/Information</b>				
55720	147	Truck Drivers		2,000.00
55720	429	Instructional Supplies	2,000.00	
<b>Waste Pickup</b>				
55731	147	Truck Drivers		2,000.00
55731	334	Maintenance Agreements		1,500.00
55731	499	Other Supplies and Materials	15,700.00	
<b>Convenience Centers</b>				
55732	187	Overtime Pay		200.00
55732	336	Maintenance and Repair Services- Equipment		2,000.00
55732	338	Maintenance and Repair Services- Vehicles		10,000.00
<b>Archives Development Direct Grant</b>				
56900	189	Other Salaries & Wages		3,344.17
56900	201	Social Security		207.34
56900	212	Employer Medicare		48.49

56900	499	Other Supplies & Materials		1,686.00
46980		ARCH Other State Grants	5,286.00	
<b>IDB Site Development Grant (Carryover)</b>				
58120	316	Contributions		43,235.29
39000		Fund Balance (Originally Approved 09/2024)	43,235.29	
<b>Courtroom Security - Scanners</b>				
53920	716	Law Enforcement Equipment		45,000.00
39000		Litigation Reserve	45,000.00	
<b>Sheriff SRO Additional Grant Award</b>				
54110	170	School Resource Officer		55,536.00
54110	201	Social Security		3,443.00
54110	204	State Retirement		3,988.00
54110	207	Medical Insurance		11,227.00
54110	212	Employer Medicare		806.00
46240		School Resource Officer Grant	75,000.00	

<u>276,819.29</u>	<u>276,819.29</u>
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\_\_\_\_\_  
County Executive

Attest:

Carol H Wade  
County Clerk

Sponsor:

Evan A. Baddour  
Evan Baddour

**AMENDMENT RESOLUTION 2025-46**

**Authorizing the amendment of the 2025-2026  
Budget, County General Fund 101**

Upon motion of Matthew Hopkins and seconded by Brad Butler, it was ordered by the Court that said amendment resolution be approved. Discussion followed.

Finance Director Beth Moore-Sumners addresses commission

Finance Director Beth Moore-Sumners addressed the commission and explained that the Budget Committee approved moving \$45,000.00 out of the Obligation Reserve account to pay for the courtroom scanners. Upon motion of Gayle Jones, it was ordered by the Court that vote on said courtroom scanners be voted on separately. Said motion failed for lack of a second.

Motion on the floor was put to the roll call vote of the Court, the detailed results were as follows, to-wit:

Aye: Erin Curry, James Lathrop, Joyce Woodard, Terry Jones, David Wamble, Tracy Wilburn, David Adams, Annelle Guthrie, Rick Carpenter, Matthew Hopkins, Roger Reedy, Caleb Savage, Brad Butler, Matt Rubelsky, Evan Baddour, Rose Brown, Joseph Sutton, Shelly Goolsby, Judy Pruett, Carman Brown

No: Gayle Jones

The County Executive, thereupon, declared motion carried and said amendment resolution approved.

2025-47  
 RESOLUTION OF THE GILES COUNTY BOARD OF COMMISSIONERS  
 AUTHORIZING THE AMENDMENT OF THE 2025-2026 BUDGET

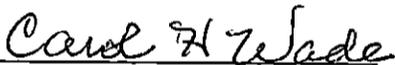
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HIGHWAY FUND 131

		DR	CR
<b>Administration</b>			
61000	103 Assistant(s)	40,560.00	
61000	201 Social Security	2,515.00	
61000	204 State Retirement	3,115.00	
61000	207 Medical Insurance	9,000.00	
61000	212 Employer Medicare	588.00	
<b>Highway and Bridge Maintenance</b>			
62000	147 Truck Drivers		40,560.00
62000	201 Social Security		2,515.00
62000	204 State Retirement		3,115.00
62000	207 Medical Insurance		9,000.00
62000	212 Employer Medicare		588.00
		<b>55,778.00</b>	<b>55,778.00</b>

  
 \_\_\_\_\_  
 County Executive

Attest:

  
 \_\_\_\_\_  
 County Clerk

Sponsor:

  
 \_\_\_\_\_  
 Tracy Wilburn

**AMENDMENT RESOLUTION 2025-47**

**Authorizing an amendment of the 2025-2026  
Budget, Highway Fund 131**

Upon motion of Tracy Wilburn and seconded by Rick Carpenter, it was ordered by the Court that said amendment resolution be approved, which said motion was put to the roll call vote of the Court, the detailed results were as follows, to-wit:

Aye: Erin Curry, James Lathrop, Joyce Woodard, Terry Jones, David Wamble, Tracy Wilburn, David Adams, Annelle Guthrie, Rick Carpenter, Matthew Hopkins, Roger Reedy, Caleb Savage, Brad Butler, Gayle Jones, Matt Rubelsky, Evan Baddour, Rose Brown, Joseph Sutton, Shelly Goolsby, Judy Pruett, Carman Brown

No: None

The Chairman, thereupon, declared motion carried and said amendment resolution approved.

RECEIVED  
NOV 17 11/03/2025 Dcw

RESOLUTION NO. 2025-48

**A RESOLUTION OF THE GILES COUNTY COMMISSION TO ESTABLISH EMS SPECIAL EVENT  
COVERAGE POLICY AND FEE SCHEDULE**

**WHEREAS**, Giles County Emergency Medical Services ("EMS") provides ambulance coverage and related services to the citizens of Giles County, Tennessee; and

**WHEREAS**, from time to time public and private events are held within Giles County which, due to size or nature, may require dedicated EMS standby coverage to ensure public safety; and

**WHEREAS**, the Giles County Commission finds it necessary to establish a clear and consistent policy for determining when EMS coverage is required, what fees shall apply for optional requests, and how costs shall be managed fairly and transparently; and

**WHEREAS**, the policy herein is designed to balance public safety obligations with fiscal responsibility, while supporting inter-agency cooperation between EMS and Fire Rescue.

**NOW, THEREFORE, BE IT RESOLVED BY THE GILES COUNTY COMMISSION:**

**Section 1. Coverage Requirement:** All county or municipally organized events expecting 500 or more attendees, or any public event specifically requested by private citizens, shall undergo a Threat Assessment by Giles County Emergency Management to determine the necessary resources. If an ambulance is deemed necessary, EMS coverage will be provided at no cost. However, if EMS coverage is requested when not required, the event organizer shall be subject to the established fee schedule.

**Section 2. Fee Schedule:** When standby coverage is requested but not required, the fees shall be: Ambulance with crew at \$200 per day plus \$140 per hour with a two-hour minimum, and ATV with crew at \$50 per day plus \$100 per hour with a two-hour minimum, with additional hours billed at the same hourly rate.

**Section 3. No-Cost Option:** If standby is requested by the sponsor but no ambulance is necessary, EMS may coordinate with Giles County Fire Rescue to provide an EMR or volunteer responder at no cost, but if the sponsor specifically requests an ambulance, the standard fee schedule shall apply.

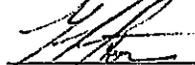
**Section 4. Employee Compensation:** EMS staff assigned to special events shall be paid \$50 per hour for event coverage, and their regular hourly rate shall apply for pre-event check-off and post-event return duties.

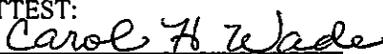
**Section 5. Exceptions:** Fees may be waived or reduced only if the event is county-sponsored as designated by the County Commission or County Executive, with prior approval granted at least thirty (30) days prior to the event.

**Section 6. Authority and Administration:** The EMS Chief, in coordination with Emergency Management, shall determine coverage requirements, apply the fee schedule as appropriate, and coordinate with Fire Rescue to provide no-cost coverage when applicable, with this Resolution serving as the authority for the policy.

**Section 7.** All resolutions or orders in conflict herewith are hereby repealed, and this Resolution shall take effect immediately upon its passage, the public welfare requiring it.

This resolution adopted this 17th day of November 2025.

  
\_\_\_\_\_  
G. S. Stowe, County Executive

ATTEST:  
  
\_\_\_\_\_  
Carol H. Wade  
County Clerk

  
\_\_\_\_\_  
Caleb Savage, Sponsor

**RESOLUTION 2025-48**

**To establish EMS Special Event Coverage Policy and Fee Schedule**

Upon motion of Evan Baddour and seconded by Carman Brown, it was ordered by the Court that said resolution be approved, which said motion was put to the roll call vote of the Court, the detailed results were as follows, to-wit:

Aye: Erin Curry, James Lathrop, Joyce Woodard, Terry Jones, David Wamble, Tracy Wilburn, David Adams, Annelle Guthrie, Rick Carpenter, Matthew Hopkins, Roger Reedy, Caleb Savage, Brad Butler, Gayle Jones, Matt Rubelsky, Evan Baddour, Rose Brown, Joseph Sutton, Shelly Goolsby, Judy Pruett, Carman Brown

No: None

The Chairman thereupon, declared motion carried and said resolution approved.

RESOLUTION NO. 2025- 49

A RESOLUTION OF THE GILES COUNTY COMMISSION  
TO APPLY FOR TENNESSEE ECD HISTORIC DEVELOPMENT GRANT

WHEREAS, Giles County is eligible to apply for funds under the Tennessee Department of Economic and Community Development's Historic Development Grant Program; and

WHEREAS, grant funds are available to renovate and preserve the State's historic county courthouses; and

WHEREAS, Giles County wishes to continue its efforts to revitalize and maintain the Giles County Courthouse by applying for said program.

NOW, THEREFORE, BE IT RESOLVED BY THE GILES COUNTY COMMISSION:

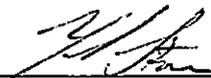
SECTION 1: The County Executive is hereby authorized to execute an application to the Tennessee Department of Economic and Community Development for funding not to exceed \$500,000.

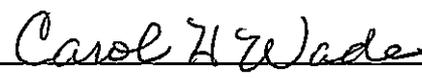
SECTION 2: The County Executive is further authorized to enter into all necessary agreements to receive and administer such grant funds.

SECTION 3: The total estimated project cost is \$715,000, with a required local match of 30% (not to exceed \$215,000) to be provided by Giles County for courthouse renovations.

SECTION 4: That all orders and resolutions in conflict herewith be and the same are hereby repealed and this Resolution shall take effect immediately upon its passage.

This resolution adopted this 17th day of November 2025.

  
\_\_\_\_\_  
G. S. Stowe, County Executive

ATTEST:   
\_\_\_\_\_  
County Clerk

SPONSOR:   
\_\_\_\_\_  
Evan Baddour

**RESOLUTION 2025-49      To apply for Tennessee ECD Historic Development Grant**

Upon motion of Caleb Savage and seconded by Matthew Hopkins, it was ordered by the Court that said resolution be approved. Discussion followed.

County Executive Graham Stowe addresses commission

County Executive Graham Stowe stated that said grant is for \$500,000.00 with a 30 percent match.

Said motion on the floor was put to the voice vote of the court and carried. All present voted Aye.

The Chairman, thereupon, declared motion carried and said resolution approved.

received  
11/12/2025 lw

**RESOLUTION OF THE GOVERNING BODY OF GILES COUNTY,  
TENNESSEE, NAMING A BRIDGE ON CHOATES CREEK ROAD OVER  
NORTH CHOATES CREEK**

**MARION FOSNIGHT MEMORIAL BRIDGE**

---

**WHEREAS**, the Governing Body of Giles County, Tennessee has the authority to honor individuals by establishing Memorial Markers on various occasions, and a request has been made to honor a Giles County Citizen, Marion Fosnight, with a bridge named in his memory on Choates Creek Rd over North Choates Creek;

**WHEREAS**, the Governing Body of Giles County, Tennessee, desires to pass this resolution and to have a Memorial Marker placed at the site;

**NOW, THEREFORE, BE IT RESOLVED, BY THE GOVERNING BODY OF GILES COUNTY, TENNESSEE, AS FOLLOWS:**

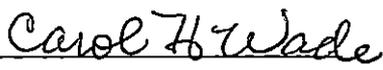
**SECTION ONE:** That the Giles County commission recognizes this honorary request and will honor Marion Fosnight with a bridge.

**SECTION TWO:** All orders and resolutions in conflict herewith and the same are hereby repealed, and this resolution shall take effect immediately upon its passage.

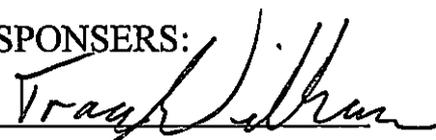
This resolution adopted this 17 day of November 2025.

  
\_\_\_\_\_  
County Executive

ATTEST:

  
\_\_\_\_\_  
County Court Clerk

SPONSERS:

  
\_\_\_\_\_  
Tracy Wilburn

**RESOLUTION 2025-50**

**Naming a bridge on Choates Creek Road over North Choates Creek: Marion Fosnight Memorial Bridge**

Upon motion of Judy Pruett and seconded by Carman Brown, it was ordered by the Court that said resolution be approved. Discussion followed. Highway Committee Chairman Tracy Wilburn stated that said resolution was approved at the Highway Committee meeting on November 10, 2025, and provided to the County Clerk's office on November 12, 2025, after the original agenda had been released. Said resolution was added so the agenda was amended.

Said motion on the floor was put to the voice vote of the Court and carried. Matthew Hopkins voted No.

The Chairman, thereupon, declared motion carried and said resolution approved.

**Unfinished Business**

Commissioner Brad Butler suggested that the County Executive research voting software, due to the system not working correctly.

Commissioner David Adams questioned pay stubs for commissioner payments.

**New Business**

Upon motion of Roger Reedy and seconded by Evan Baddour, it was ordered by the Court that a budget meeting and full commission meeting be scheduled in December. Discussion followed. Second of Evan Baddour on said motion was rescinded. With no second, the Chairman declared said motion failed for lack of a second. Evan Baddour stated there would be a Budget meeting and Legislative Committee meeting on December 5, 2025.

**Announcements**

Chairman David Wamble stated there would be no December full commission meeting. He added that there will be an Agri-Park Committee meeting on November 21; Water Alliance Board meeting on December 4, 2025, at the OEM Building; Budget Committee meeting on December 5. He also reminded commissioners of the County Commissioner training provided by the state, which Representative Clay Doggett has set up. This will be at the Agri-Park on November 24, from 9 AM to 3 PM.

**Adjournment**

With no other business on the agenda, upon motion of Brad Butler and seconded by Caleb Savage, it was ordered by the Court that said meeting be adjourned at 10:14 AM.